



**Maryland Department of Transportation**  
The Secretary's Office

January 26, 2012

**Martin O'Malley**  
Governor

**Anthony G. Brown**  
Lt. Governor

**Beverley K. Swaim-Staley**  
Secretary

**Darrell B. Mobley**  
Deputy Secretary

Mr. Gregory Murrill  
Division Administrator  
Attn: Mr. Kwame Arhin  
Federal Highway Administration  
10 South Howard Street, Suite 2450  
Baltimore, MD 21201

Ms. Brigid Hynes-Cherin  
Regional Administrator  
Attn: Ms. Michele Destra  
Ms. Kathleen Zubrzycki  
Ms. Gail McFadden-Roberts  
Federal Transit Administration  
1760 Market Street, Suite 500  
Philadelphia, PA 19103

RE: Amendment to the to the Fiscal Year (FY) 2011 Maryland Statewide Transportation Improvement Program (STIP) to include the FY 2011-2015 Transportation Improvement Program (TIP) for the Salisbury/Wicomico Metropolitan Planning Organization (MPO). MDOT Control #63

Dear Mr. Murrill and Ms. Hynes-Cherin:

The Maryland Department of Transportation (MDOT) hereby amends the FY 2011 Maryland Statewide Transportation improvement Plan (STIP) to include the FY 2012-2015 Transportation Improvement Program (TIP) for the Salisbury/Wicomico MPO. The TIP was approved by the MPO on December 6, 2011, as shown in the attached resolution and TIP document.

The Maryland Statewide Transportation Improvement Program continues to be fiscally constrained. If you have any questions or need additional information, please do not hesitate to contact me at 410-865-1295, toll-free at 888-713-1414 or via email at [mnixon@mdot.state.md.us](mailto:mnixon@mdot.state.md.us). Thank you for your assistance.

Sincerely,

Michael W. Nixon, Manager  
Office of Planning and Capital Programming

cc: Mr. Ian Beam, Regional Planner, Office of Planning and Capital Programming, MDOT  
Ms. Mary Deitz, Chief, Regional and Intermodal Planning Division, State Highway Administration  
Ms. Lyn Erickson, Manager Federal Liaison, Office of Planning and Capital Programming, MDOT  
Ms. Heather Murphy, Deputy Director, Office of Planning and Capital Programming, MDOT  
Ms. Diane Ratcliffe, Director, Office of Planning, MTA



# SALISBURY/WICOMICO METROPOLITAN PLANNING ORGANIZATION

## TRANSPORTATION IMPROVEMENT PROGRAM

FISCAL YEAR 2012-2015

Salisbury/Wicomico Metropolitan Planning Organization  
P.O. Box 870  
Salisbury, MD 21803-0870

Federal Project Number: MD-81-0007

[www.swmpo.org](http://www.swmpo.org)

(410) 548-4860 phone

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**RESOLUTION BY THE SALISBURY/WICOMICO METROPOLITAN PLANNING  
ORGANIZATION COUNCIL ADOPTING THE FY 2012 – FY 2015  
TRANSPORTATION IMPROVEMENT PLAN**

**WHEREAS**, the Salisbury/Wicomico Metropolitan Planning Organization (S/W MPO) was established to conduct regional transportation planning for the MPO area in accordance with Federal requirements; and

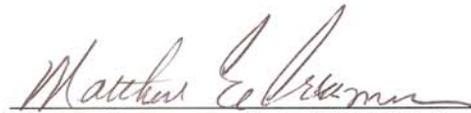
**WHEREAS**, the S/W MPO Council is the governing body for the S/W MPO; and

**WHEREAS**, the Maryland Department of Transportation has prepared the FY 2012 – FY 2015 Transportation Improvement Plan (TIP) for the S/W MPO Area in compliance with applicable Federal programs and regulations; and

**WHEREAS**, the FY 2012 – FY 2015 TIP has undergone appropriate review by the Council and was considered at a public meeting on November 30, 2011, and consistent with the requirements of the Adopted Public Participation Plan a 45-day public comment period (extending from October 7, 2011 through November 20, 2011) was instituted;

**NOW, THEREFORE, BE IT RESOLVED** that the S/W MPO Council does hereby adopt and endorse the FY 2012 – FY 2015 Transportation Improvement Program for the S/W MPO Area.

12/6/11  
Date

  
Matthew E. Creamer, Chair, S/W MPO Council

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**SALISBURY/WICOMICO METROPOLITAN PLANNING ORGANIZATION  
TRANSPORTATION IMPROVEMENT PROGRAM  
FY 2012-2015**

**INTRODUCTION**

As a result of the 2000 U.S. Census, the Salisbury area has been classified as an Urbanized area and in accordance with the U.S. Department of Transportation requirements, a Metropolitan Planning Organization was designated by Maryland Governor Robert L. Ehrlich on February 19, 2004. The Salisbury/Wicomico Metropolitan Planning Organization (S/W MPO) includes the City of Salisbury, the City of Fruitland, the Town of Delmar (Md. & De.), and the adjacent unincorporated areas of Wicomico County, Md., and Sussex County, De. The planning area boundary is a larger area that includes the anticipated growth area for the next 20 years for the member jurisdictions.

The population of the new urbanized area as defined by the U.S. Census Bureau was 59,426 with 57,986 persons residing in Maryland (97.6%) and 1,440 persons residing in Delaware (2.4%), as of the 2010 Census. A population of 50,000 or greater is required for designation of an urbanized area.

Since the 1960's the federal government has established urban transportation planning requirements in all metropolitan areas, as a prerequisite to the approval of federal funding (23 CFR Part 450 and 49 CFR Part 613). The regulations require a continuing, comprehensive and cooperative (3-C) planning process in all urbanized areas. The S/W MPO is the planning agency responsible for transportation planning within the identified planning area in accordance with federal regulations.

In 1991, the Intermodal Surface Transportation Efficiency Act (ISTEA) was passed. This act revised some of the established regulations and procedures and placed a new emphasis on Metropolitan Planning Organizations. As part of this Act the MPO planning process has been more specifically defined and new planning requirements have been prescribed.

In 1998, the Transportation Equity Act for the 21<sup>st</sup> Century (TEA-21) was passed continuing the initiatives of the 1991 Act and adding several new provisions and programs.

In 2005, the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) was passed, building on the foundation established by ISTEA and TEA-21 and representing the largest surface transportation investment in the Nation's history. Whereas previous legislation identified seven distinct areas which MPOs and the states should consider when developing plans, SAFETEA-LU added emphasis in two areas: security and the environment. Transportation security is now a separate planning factor, indicating its importance in comparison to previous legislation, and the factor relating to the environment has been expanded, in order to promote consistency of the long-range transportation plan with planned growth and development. The SAFETEA-LU Mandated Planning Factors are as follows:

- (1) Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- (2) Increase the safety of the transportation system for motorized and nonmotorized users;
- (3) Increase the security of the transportation system for motorized and nonmotorized users;
- (4) Increase the accessibility and mobility of people and for freight;
- (5) Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local planned growth and economic development patterns;

- (6) Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight;
- (7) Promote efficient system management and operation; and
- (8) Emphasize the preservation of the existing transportation system.

This Transportation Improvement Program (TIP), which is a component of the prescribed Metropolitan Planning Process, is a compendium of all federally-funded and regionally significant transportation projects that have been programmed for a four-year period for the Salisbury Urbanized Area. The TIP is available for review and comment by the public and has been approved by the Salisbury/Wicomico Metropolitan Planning Organization Council.

## **Organization and Management**

### **Metropolitan Planning Organization**

The S/W MPO was designated by Maryland Governor Robert L. Ehrlich on February 19, 2004, and is the primary agency responsible for transportation planning within the MPO's Planning Area.

The primary governing body of the S/W MPO is the Council, which consists of eleven (11) members, nine (9) of which are voting members and two are non-voting members. The voting members consist of representatives from the following governments and agencies:

Maryland Department of Transportation  
Wicomico County (3 positions)  
City of Salisbury (2 positions)  
City of Fruitland  
Town of Delmar, MD  
Tri-County Council for the Lower Eastern Shore of MD

The non-voting membership of the S/W MPO consists of 2 members representing the Delaware Department of Transportation and the Town of Delmar, DE.

### **Technical Advisory Committee (TAC)**

The S/W MPO Council has established a Technical Advisory Committee (TAC) comprised of technical representatives such as planners and engineers to provide technical expertise and develop recommendations to assist the Council by reviewing and recommending revisions to the planning process, data collection, forecasts, the Long-Range Transportation Plan, the Transportation Improvement Program and the Unified Planning Work Program. The current TAC voting membership includes representation from the various member jurisdictions, as well as from transportation organizations and relevant state agencies. The TAC includes representation from all modes of transportation in addition to various levels of government, and this provides the opportunity to achieve a unified transportation planning effort.

### **MPO Staff**

The S/W MPO Staff consists of personnel from the Salisbury-Wicomico Department of Planning, Zoning and Community Development. At this time, Staff devotes a portion of its time to MPO activities and is not full-time. The Staff manages the operations of the MPO as directed by the Council and recommendations of the TAC, and coordinates all planning projects and activities identified by the Council. The Staff also acts as a local liaison to the State and Federal agencies involved in transportation planning within the MPO.

## **Organizational Procedures and Bylaws**

The MPO operates under an adopted set of bylaws. Wicomico County provides support services to the MPO, including legal, financial and purchasing services, and staff performing these services operate under the rules and procedures of the County and the State of Maryland. The MPO's official records are maintained in the Salisbury-Wicomico Department of Planning, Zoning and Community Development's offices in Room 203 of the Government Office Building, North Division Street and U.S. Route 50, Salisbury, MD, 21803. The MPO records are available for public inspection during normal business hours, Monday through Friday, 8 a.m. to 5 p.m.

**SALISBURY/WICOMICO  
METROPOLITAN PLANNING ORGANIZATION**

**PUBLIC PARTICIPATION PROCESS**

The Salisbury/Wicomico Metropolitan Planning Organization Council is the policy body for transportation planning in the Metropolitan Area and meets as needed to conduct MPO business such as approval of the annual Unified Planning Work Program (UPWP) and the Transportation Improvement Program (TIP). The Council also acts to amend these documents as necessary. The Council meetings are advertised on the S/WMPO website, in the local newspaper and are open to the public. Opportunities for the public to comment on MPO issues are provided at the meetings. A public hearing on the FY 2012-2015 TIP is scheduled during the Council meeting on November 30, 2011 to receive comments from opponents and proponents of the Plan.

In compliance with SAFETEA-LU and as part of the FY 2008 UPWP, a Public Participation Plan has been developed and was adopted in June 2008. This Plan documents and formalizes the public participation process, which is conducted for all MPO activities including the development, review and approval of the TIP.

## PROJECT PRIORITIZATION

Maryland's small MPO's, which are staffed by County Planning Offices, do not have formally defined project prioritization processes. The MPO's do however have a role in the development of the Maryland Consolidated Transportation Program (CTP) which contains all of the projects programmed in the Metropolitan Transportation Improvement Programs.

In addition to the frequent and in some cases daily coordination and consultation between MPO staff and MDOT planners, there are several mechanisms for reaching consensus on the programming of local transportation projects as follows:

- **Maryland Association of Counties & Maryland Municipal League:** These two organizations meet annually and provide both formal and informal opportunities for local elected officials and County representatives in the State to share and discuss transportation needs. MPO policy body members are members of these groups.
- **Secondary Program Priority Letter:** State and local elected officials are encouraged to reach consensus on local priorities for the secondary highway system and to document these priorities in a letter to the State Highway Administration. The priorities become candidates for funding and inclusion in the CTP.
- **Annual Consolidated Transportation Program Tour:** In the Fall of every year the Secretary of Transportation and the Department's modal administrators visit each of the State's 23 counties and Baltimore City to present and solicit input on the Draft CTP from local elected officials, state legislators and citizens. Information obtained at these meetings is used in the development of the final CTP that is presented to the General Assembly for approval at the beginning of the 90-day legislative session in January. Since County elected officials are members of all of Maryland's small MPO policy boards, the MPOs are represented and consulted during the annual CTP Tour.

**Salisbury/Wicomico  
Metropolitan Planning Organization  
FY 2012-2015  
TRANSPORTATION IMPROVEMENT PROGRAM**

Project Code 1 STIP# SPP Categories

Project Name Environmental Projects Limits Areawide

Improvement Description Provides aesthetic improvements along State Highways

Responsible Agency SHA/MDOT

Current Lanes \_\_\_\_\_ Current Road Type \_\_\_\_\_ Proposed Lanes \_\_\_\_\_

Miles \_\_\_\_\_ Highway System Primary/Secondary Funding NHS/STP/Other Ratio 80/20

Related Projects \_\_\_\_\_

Comments Projects identified:

<b>Phase</b>	<b>BIENNIAL FY 2012</b>	<b>ELEMENT FY 2013</b>	<b>FY 2014</b>	<b>FY 2015</b>	<b>FY 2012-2015 TOTAL</b>
PP	40	40	30	40	150
PE	240	220	210	220	890
ROW	40	40	30	40	150
CONSTR.	1,290	1,190	1,100	1,150	4,730
<b>TOTAL</b>	<b>1,610</b>	<b>1,490</b>	<b>1,370</b>	<b>1,450</b>	<b>5,920</b>

Project Costs (000's)







**Salisbury/Wicomico  
Metropolitan Planning Organization  
FY 2012-2015  
TRANSPORTATION IMPROVEMENT PROGRAM**

Project Code 5 STIP# SPP Categories

Project Name Urban Street Reconstruction & Revitalization Limits Areawide

Improvement Description Provides roadway rehabilitation and streetscape improvements along State roads in towns

Responsible Agency SHA/MDOT

Current Lanes \_\_\_\_\_ Current Road Type \_\_\_\_\_ Proposed Lanes \_\_\_\_\_

Miles \_\_\_\_\_ Highway System Primary/Secondary Funding NHS/STP/Other Ratio 80/20

Related Projects \_\_\_\_\_

Comments Projects identified:

<b>Phase</b>	<b>BIENNIAL FY 2012</b>	<b>ELEMENT FY 2013</b>	<b>FY 2014</b>	<b>FY 2015</b>	<b>FY 2012-2015 TOTAL</b>
PP	10	10	10	10	40
PE	60	80	70	80	290
ROW	10	10	10	10	40
CONSTR.	300	420	360	400	1,480
<b>TOTAL</b>	<b>370</b>	<b>530</b>	<b>450</b>	<b>500</b>	<b>1,850</b>

Project Costs (000's)



**Salisbury/Wicomico  
Metropolitan Planning Organization  
FY 2012-2015  
TRANSPORTATION IMPROVEMENT PROGRAM**

Project Code 7 STIP# SPP Categories

Project Name Northeast Collector Road Phase II Bikepath Limits MD 346 to US 50 in Salisbury

Improvement Description Construct a 3,642 foot, 6-10 foot wide bikepath

Responsible Agency City of Salisbury

Current Lanes \_\_\_\_\_ Current Road Type \_\_\_\_\_ Proposed Lanes \_\_\_\_\_

Miles 0.7 Highway System n/a Funding STP-Enhancements Ratio 50/50

Related Projects Project is an extension of Phase I

Comments \_\_\_\_\_

<b>Phase</b>	BIENNIAL FY 2012	ELEMENT FY 2013	FY 2014	FY 2015	FY 2012-2015 TOTAL
PP					
PE					
ROW					
CONSTR.	225				225
TOTAL	225				225

Project Costs (000's)

**Salisbury/Wicomico  
Metropolitan Planning Organization  
FY 2012-2015  
TRANSPORTATION IMPROVEMENT PROGRAM**

Project Code 8 STIP# SW12\_CAP\_1

Project Name Small Urban Transit System (Shore Transit – Tri-County Council for the Lower Eastern Shore)

Improvement Description Capital Assistance for transit services provided by Shore Transit

Responsible Agency Maryland Department of Transportation / Maryland Transit Administration

Funding 5307 Ratio 80% federal,  
10 % state  
10 % local

Related Projects See below.

Comments Capital assistance (typically rolling stock and support equipment) will enable Shore Transit to continue to operate public transit services in and around the City of Salisbury.

Project	Funding Source	FY 2012	FY 2013	FY 2014	FY 2015	TOTAL
Preventative Maintenance	Federal	320,000	320,000	320,000	320,000	1,280,000
	State	40,000	40,000	40,000	40,000	160,000
	Local	<u>40,000</u>	<u>40,000</u>	<u>40,000</u>	<u>40,000</u>	<u>160,000</u>
	<b>Total</b>	\$400,000	\$400,000	\$400,000	\$400,000	\$1,600,000
Maintenance Facility Construction	Federal	1,600,000	1,094,000	1,094,000	1,094,000	4,882,000
	State	200,000	136,750	136,750	136,750	610,250
	Local	<u>200,000</u>	<u>136,750</u>	<u>136,750</u>	<u>136,750</u>	<u>610,250</u>
	<b>Total</b>	\$2,000,000	\$1,367,500	\$1,367,500	\$1,367,500	\$6,102,500
Maintenance Facility D&E and P&M	Federal	240,000	160,000	160,000	160,000	720,000
	State	30,000	20,000	20,000	20,000	90,000
	Local	<u>30,000</u>	<u>20,000</u>	<u>20,000</u>	<u>20,000</u>	<u>90,000</u>
	<b>Total</b>	\$300,000	\$200,000	\$200,000	\$200,000	\$900,000
Buses &	Federal	80,080	912,000	100,000	912,000	2,004,080

Miscellaneous Equipment	State Local <b>Total</b>	10,010 <u>10,010</u> \$100,100	114,000 <u>114,000</u> \$1,140,000	12,500 <u>12,500</u> \$125,000	114,000 <u>114,000</u> \$1,140,000	250,510 <u>250,510</u> \$2,505,100
<b>TOTAL</b>	<i>Federal</i> <i>State</i> <i>Local</i> <i>Total</i>					<i>8,886,080</i> <i>1,110,760</i> <i><u>1,110,760</u></i> <i>\$11,107,600</i>

**Salisbury/Wicomico  
Metropolitan Planning Organization  
FY 2012-2015  
TRANSPORTATION IMPROVEMENT PROGRAM**

Project Code 9 STIP# SW12\_OP\_1

Project Name Small Urban Transit System (Shore Transit – Tri-County Council for the Lower Eastern Shore)

Improvement Description Operating and Maintenance Assistance for transit services provided by Shore Transit

Responsible Agency Maryland Department of Transportation / Maryland Transit Administration

Funding Various Ratio Variable

Related Projects \_\_\_\_\_

Comments Operating assistance will enable Shore Transit to continue to operate public transit services in and around the City of Salisbury

Funding Type	Funding Source	FY 2012	FY 2013	FY 2014	FY 2015	FY 2012 – 2015 TOTAL
Section 5307	Federal	1,112,465	1,112,465	1,112,465	1,112,465	4,449,860
	State	31,121	31,121	31,121	31,121	124,484
	Local	<u>1,081,344</u>	<u>1,113,784</u>	<u>1,147,197</u>	<u>1,181,613</u>	<u>4,523,938</u>
	<b>Total</b>	<b>\$2,224,930</b>	<b>\$2,257,370</b>	<b>\$2,290,783</b>	<b>\$2,325,199</b>	<b>\$9,098,282</b>
Section 5311	Federal	226,410	226,410	226,410	226,410	905,640
	State	113,205	113,205	113,205	113,205	452,820
	Local	<u>747,600</u>	<u>768,380</u>	<u>791,431</u>	<u>815,174</u>	<u>3,122,585</u>
	<b>Total</b>	<b>\$1,087,215</b>	<b>\$1,107,995</b>	<b>\$1,131,046</b>	<b>\$1,154,789</b>	<b>\$4,481,045</b>
ADA	State	290,000	290,000	290,000	290,000	1,160,000
	Local	<u>203,656</u>	<u>209,766</u>	<u>216,059</u>	<u>222,541</u>	<u>852,022</u>
	<b>Total</b>	<b>\$493,656</b>	<b>\$499,766</b>	<b>\$506,059</b>	<b>\$512,541</b>	<b>\$2,012,022</b>
SSTAP	State	269,015	269,015	269,015	269,015	1,076,060
	Local	<u>98,000</u>	<u>100,949</u>	<u>103,968</u>	<u>107,087</u>	<u>410,004</u>
	<b>Total</b>	<b>\$367,015</b>	<b>\$369,964</b>	<b>\$372,983</b>	<b>\$376,102</b>	<b>\$1,486,064</b>
JARC	Federal					
	Local					
	Total					
<b>Total</b>		<b>\$4,172,816</b>	<b>\$4,235,095</b>	<b>\$4,300,871</b>	<b>\$4,368,631</b>	<b>\$17,077,413</b>